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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM BLOCK GRANT ALLOCATION PLAN

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STATE of CONNECTICUT  
DEPARTMENT OF SOCIAL SERVICES

**NED LAMONT**  
**GOVERNOR**

Submitted by:  
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**LOW INCOME HOME ENERGY ASSISTANCE PROGRAM  
BLOCK GRANT ALLOCATION PLAN  
For Federal Fiscal Year 2022**

**I. INTRODUCTION**

The Connecticut Energy Assistance Program (CEAP) is designed to help offset home energy costs of Connecticut's lower income households, specifically those households whose annual income falls at or below 60 percent of the state median income (\$75,052 for a family of four).

The CEAP is funded by the U.S. Department of Health and Human Services' (HHS) Low Income Home Energy Assistance Program (LIHEAP) Block Grant; however, at the time of the development of this allocation plan, the funding level for Federal Fiscal Year (FFY) 2022 has not been released. The estimated budget used in this allocation plan for the operation of the LIHEAP for FFY 2022 assumes that the program will be level-funded at the FFY 2021 level of \$73 million through Continuing Resolutions and includes an estimated \$3.5 million in FFY 2021 LIHEAP carry-forward funds, \$400,000 in LIHEAP vendor refunds, and \$58 million in American Rescue Plan Act funds for a total budget of \$135 million. This constitutes the Department of Social Services best estimate of funding that may be available under the LIHEAP block grant ("the Plan").

DSS and the Community Action Agencies (CAAs) will work in conjunction with local governments, private human services providers, and the General Assembly's committees of cognizance, to assist Connecticut residents who are CEAP eligible in maximizing potential energy assistance options.

Energy assistance benefits shall include the following:

**A. HEAT BENEFITS**

1. Basic Benefit
2. Crisis Assistance Benefit
3. Safety Net Assistance Benefit

**B. RENTAL ASSISTANCE BENEFITS**

Benefits available through the CEAP vary to reflect need, cost, and/or energy burden. The FFY 2022 Plan is designed to provide the highest level of assistance to those households who have the lowest incomes and the highest energy needs in relation to income, considering household size and vulnerability.

The provision of assistance under CEAP is subject to the availability of funds. If funds provided for payments under the Plan are determined by the state to be in danger of exhaustion prior to the scheduled program end date, the state reserves the right to close the program or portions of the program. If federal funding is provided in an amount higher or lower than the level assumed under the Plan, program services and benefits may be adjusted.

The Plan provides a framework for overall program operation. DSS will develop and implement policies and procedures to further define the rules of operation.

## **II. ADMINISTRATION**

The Department of Social Services' responsibilities in the administration of the CEAP are to:

- A. Prepare and submit the LIHEAP Allocation Plan to the Governor and, following legislative approval, submit the Plan to the federal government.
- B. Compile and submit any program reports required under state and federal law to the appropriate bodies.
- C. Act as grantee agency for the state for all LIHEAP funds.
- D. Ensure coordination of the CEAP with other energy and conservation assistance programs offered by the state and other public or private entities.
- E. Contract with Community Action Agencies (CAAs) or any other non-profit or for-profit entities to provide standardized services to all eligible households; including those households receiving assistance from DSS programs, and to process applications from any such households wishing to apply for benefits.
- F. Execute agreements with energy vendors to ensure program standardization and provide current lists of eligible vendors to DSS contractors.
- G. Ensure vendors are paid no later than thirty (30) business days after the CAA's receipt of an authorized fuel slip or invoice for payment from the vendor.
- H. Provide CAAs with lists of households whose Temporary Family Assistance benefits are being discontinued as a result of time limitations.
- I. Provide informational materials to inform clients in writing of other energy and conservation related programs administered or funded by the state.
- J. Complete weekly and quarterly fiscal and program activity reports.
- K. Allocate personnel resources necessary to provide reasonable protection against client or vendor fraud, develop anti-fraud strategies designed to strengthen program integrity, maintain a fraud referral method for reporting suspected program abuse and investigate all reported claims of suspected program abuse.
- L. Track carry-forward funds from the 2020/2021 program year.
- M. Develop an estimated budget of total expenditures for the program year, and for DSS and each contracting agency, a line-item budget of administrative expenditures for CEAP. The budget shall be based on the release of the block grant funding level or if the release is delayed, using the assumption that the block grant will be level-funded at the prior program year.
- N. Provide CAAs with the daily price per gallon for home heating oil purchased under the CEAP.
- O. Track the number of gallons of home heating oil purchased under the CEAP. Track the average fixed margin price, the average retail price, and savings per gallon for heating oil.
- P. Monitor the performance of the CAAs and program vendors in delivering services and in reporting to DSS.

- Q. Provide standard application forms and format for all energy programs administered by the Department. The application form shall include a statement that non-qualified aliens are not eligible for energy assistance benefits (other household members who are either qualified aliens or citizens may be eligible for energy assistance benefits).
- R. Maintain a system to verify recipients' Social Security Numbers as part of the ongoing effort to maximize program integrity.

### **III. PROGRAM DEFINITIONS**

For the purposes of the Plan the following terms are defined:

*Boarders* - Persons whose meals are included in their rent. Boarders are not eligible to receive CEAP benefits.

*Categorical Eligibility* – A determination that a household is eligible for LIHEAP assistance based on eligibility and enrollment in another means-tested program including: Temporary Assistance for Needy Families (TANF), the Supplemental Nutrition Assistance Program (SNAP), Refugee Cash Assistance, or Supplemental Security Income (SSI). If a household is determined categorically eligible, intake staff do not need to repeat the income test for purposes of qualifying for LIHEAP assistance.

*Dwelling Unit* – Any residential property, (i.e., apartment, house, or stationary mobile home) in which the occupants have exclusive kitchen facilities. It does not include commercial property, accommodations that have not been issued a certificate of occupancy or accommodations that are not listed as residential units in the tax assessor's records for the municipality where such accommodations are located.

*Energy Burden* – The percentage of household income spent on home energy costs.

*Household* - Any individual or group of individuals who: are living together in a dwelling unit; or who purchase residential energy in common; or who make payments for such energy in the form of rent. Persons renting a room(s) within a dwelling unit are considered to be household members. Households do not include individuals who are boarders in rooming houses, who reside at an institution of higher learning, are incarcerated, or are foster children or foster adults.

*Income/Mean of Support* - Gross salaries/wages, tips, pensions, dividends, annuity distributions, interest, gross rental income, estate or trust income, royalties, social security and veterans' benefits (excluding Aid and Attendance pension benefits), unemployment compensation, workers' compensation, monetary and non-monetary contributions from friends and relatives, alimony, child support, lottery winnings, self-employment income, and governmental assistance not otherwise excluded as income.

*Life-tenant* – A person entitled by law to occupy a property or dwelling for the duration of his/her life and who is responsible for maintaining the property.

*Life-Threatening Situation* - Any situation in which an eligible household is unable to secure primary deliverable heating fuel and is without (or within one week of) being without heating fuel.

*Non-Qualified Aliens* – Individual(s) who are in this country illegally and individual(s) who are here legally but temporarily, on student, tourist, or work visas.

*Primary Source of Heat* – The principal fuel source used by a household to heat its dwelling unit.

*Rental Assistance Households* – Households which do not make direct vendor payments for their primary source of heat. Such households include owners of dwelling units where the primary source of heat is not individually metered and is not separately billed to the household by a vendor.

*Retail Price* – The price charged by a vendor for services or product, exclusive of any discounts, delivered or provided to similarly situated, non-CEAP households.

*Refugee Cash Assistance* – DSS administered federal funds related to the resettlement of refugees, assigned by the U.S. State Department to local affiliates of national voluntary resettlement agencies in Connecticut.

*State Supplement to the Aged, Blind and Disabled Program (State Supp)* – a state-funded program that provides a cash assistance benefit to individuals who receive SSI or other income necessary to pay for basic living expenses.

*Supplemental Security Income (SSI)* – A federal income supplement program designed to help aged, blind, and disabled people, who have little or no income; and it provides cash to meet basic needs for food, clothing, and shelter.

*Supplemental Nutrition Assistance Program (SNAP)* – A federally funded program administered by the U.S. Department of Agriculture and DSS that provides nutrition benefits to supplement the food budget of needy families so they can purchase healthy food and move towards self-sufficiency.

*Temporary Assistance for Needy Families (TANF)* – A federal block grant administered by the Office of Family Assistance (OFA) in ACF/HHS (Administration of Children and families within the US Department of Health and Human Services) and DSS to help low-income families with children achieve economic self-sufficiency.

*Temporary Family Assistance (TFA)* – The state’s cash assistance program for families funded through TANF.

*Vendors* – Persons or companies that provide a source of heat to dwelling units in legally measured amounts supported by proper documentation.

*Vulnerable Household* – Any household in which one or more members is either elderly (defined as 60 years of age or older), disabled or under the age of six.

#### **IV. INCOME ELIGIBILITY**

- A. Any household which makes direct to vendor payments for heat and in which a household member is participating in one or more of the following programs is considered “categorically eligible” and will automatically be considered income eligible for energy assistance at a benefit level not less than that provided for households with income between 0% - 150% of the federal poverty guidelines (FPG):

1. Temporary Family Assistance (TFA)
2. State Supplement to the Aged, Blind and Disabled (State Supp)
3. Refugee Cash Assistance Program
4. Supplemental Nutrition Assistance Program (SNAP)
5. Supplemental Security Income (SSI)

Although categorically eligible, they must meet all other eligibility requirements to receive benefits.

150 PERCENT OF THE 2021 FEDERAL POVERTY GUIDELINES

Household Size	1	2	3	4	5	6	7	8
Annual Income	\$19,320	\$26,130	\$32,940	\$39,750	\$46,560	\$53,370	\$60,180	\$66,990

(For households with more than eight members, add \$6,810 for each additional member.)

- B. With the exception of categorically eligible households described under Section IV A above, CEAP benefits are available to eligible households with incomes at or below 60% of the State Median Income.

60 PERCENT OF STATE MEDIAN INCOME GUIDELINES

Household Size	1	2	3	4	5	6	7	8
Annual Income	\$39,027	\$51,035	\$63,044	\$75,052	\$87,060	\$99,069	\$101,320	\$103,572

**V. ELIGIBILITY CERTIFICATION**

A. Basic Eligibility Criteria for Categorically Eligible Households

All households that are categorically eligible as described in section IV; subsection A must apply in order to receive CEAP benefits. Categorically eligible households are deemed to have met all income eligibility and income verification requirements based on their enrollment in the DSS programs cited in section IV. A. and are considered verified based on the enrollment in the DSS program.

Categorically eligible households who receive TFA, State Supp, Refugee Cash Assistance, or SSI shall be determined income eligible at the Level 1 benefit amount, and categorically eligible households who only receive SNAP shall be determined income eligible at the Level 2 benefit amount but must meet all other program requirements in order to receive CEAP benefits.

Households deemed categorically eligible based on their receipt of SNAP can receive higher benefit levels based on verification of income that meets the requirements of Level 1.

B. Basic Eligibility Criteria for All Other Eligible Households

1. Income Documentation

All other households will be required to document their income for the four weeks prior to the date of application, which is then annualized. Households shall have the option of documenting income for the previous fifty-two weeks prior to the date of application if that more accurately reflects their annual gross income. Households receiving income from self-employment are required to complete a Self-Employment Worksheet, detailing income for the previous six or twelve calendar months.

2. Energy Burden

At the time of application, each household that makes direct-to-vendor payments for their heat are required to submit a current copy of their electric utility bill, regardless of the household's primary heating source. This information will be used to determine a household's energy burden.

Applicants may apply for energy assistance in person at their local CAA or intake site, or may download the energy application from the DSS website or request one from their local CAA and mail the completed application, with all required supporting documentation, to their local CAA. In the event that a fully online application process approved by DSS is developed and made available during the program year, applicants may use this online application process to apply for assistance. In-person applications are taken in confidential settings to the maximum extent practicable. With the exception of households determined to be categorically eligible, regardless of the application method, documentation of income must be verifiable, or supported by affidavits, and households are required to fully comply with all reasonable requests for assistance in verifying documentation. The state, through its agents or grantees, reserves the right to investigate and verify the income of households in order to protect the integrity of its programs.

In order to achieve increased administrative simplicity and reduce the procedural burden on applicants, as demonstrated during the pandemic, the state will not require households to meet a liquid asset test in order to qualify for benefits. A review of the liquid asset test for 15 months straddling the FFY20 and FFY21 program years showed a mere 369 households denied for being over assets – yet tens of thousands of households were required to provide asset information in order to have their eligibility determined. Eliminating the liquid asset test facilitated a dramatic increase in categorical eligibility that allowed the state to significantly streamline operations and expand access to eligible households entirely within standard program funding levels. The state will continue to monitor and track the impact of this change to ensure the program continues to meet its core objectives and is sustainable in the future.

#### C. Households Claiming No Income

Households claiming no income in the four weeks prior to the application date must sign and submit an affidavit declaring their means of support for that period. The affidavit is required to include authorization to allow the state, through its agents or grantees, to verify all income and the financial status of the household.

#### D. Household “52-week” Option

Any household has the option of having an eligibility determination based on income from all household members for the fifty-two (52) weeks prior to the date of application if that presents a more accurate reflection of the household's annual income.

#### E. Temporary Family Assistance (TFA) Disqualified Household

Households whose TFA benefits have expired as a result of established time limitations will be contacted directly by the CAA to encourage their participation in the energy assistance programs.

#### F. Prioritized Services

Households that:

- Heat with a deliverable fuel;

- Are without heating fuel or are within one week of being without heating fuel; and
- Submit a completed application during the program period in which fuel deliveries may be authorized,

shall receive “prioritized services”.

Prioritized services include processing of completed applications in twenty-four (24) hours, or on the next business day, in order to determine eligibility. A deliverable fuel heated household that is determined eligible under these circumstances shall receive a fuel delivery authorization no later than eighteen (18) hours after the household has been determined eligible.

#### G. Notification of Appeals

The CAA shall perform the eligibility determination process and provide a written notice of the results of such determination to the household within forty-five (45) calendar days, excluding state designated holidays.

If a household does not agree with the CAA’s eligibility determination or receives notification of eligibility/ineligibility within the time specified above, the household has the right to request a desk review with the CAA. If the household is dissatisfied with the results of the desk review, the household has the right to request a Fair Hearing with the Department of Social Services. At the time of application, all households receive written notification of their rights and obligations, including the procedures for requesting a desk review or fair hearing. The decision made by DSS shall be deemed final.

#### H. Social Security Numbers

Social Security Numbers provided by the applicant for all household members will be entered in the Social Security Number fields. Except as noted below, Social Security Numbers are required for all household members.

Exceptions are made for applicants and/or household members who have either:

- Applied for, but not yet received a Social Security Number; or,
- Are not required to have a Social Security Number (includes battered spouses and victims of human trafficking).

#### I. Non-Qualified Aliens

Non-qualified aliens are not eligible for CEAP benefits. However, other household members who are either qualified aliens or citizens may be eligible for CEAP benefits.

#### J. Households with Non-Qualified Aliens

Non-qualified aliens shall not be included as part of the household when determining eligibility for CEAP benefits; however, income from non-qualified aliens are required to be included when determining eligibility for CEAP benefits.

## VI. PROGRAM INTEGRITY

Social Security Numbers are collected by the CAAs for all CEAP applicants and household members, except those identified in Section V. subsection I. The CAAs through the automated Social Security Number data

transfer system implemented by DSS, will electronically transmit the Social Security Numbers of all applicants and household members requesting benefits through CEAP.

As part of the ongoing effort to ensure that CEAP benefits are only provided to eligible households, the CAAs administering CEAP will continue to have inquiry access to the Department's ImpaCT system. This access enables participating CAAs to confirm the identity of those applicants and household members who are currently or have previously received assistance through various DSS administered programs, including but not limited to: Temporary Family Assistance, Supplemental Nutrition Assistance Program (SNAP), Refugee Cash Assistance Program and State Supplement to the Aged, Blind and Disabled. This access provides a valuable resource to the participating CAAs aiding with issues concerning household composition, address, and income.

In order to further support program integrity and facilitate the enrollment of qualifying individuals, DSS and the CAAs will match pending application information against DSS enrollment files as a means to qualify individuals. DSS programs that confer categorical eligibility for CEAP require adherence to income verification policies comparable to or more demanding than those required for CEAP.

In an effort to ensure the authenticity of vendors, all heating oil and propane vendors wishing to participate in the CEAP must provide DSS and/or the participating CAAs with verification that they have registered with the Department of Consumer Protection (DCP) in accordance with section 16a-23m of the Connecticut General Statutes.

## **VII. FRAUD**

Persons who, following the completion of due process procedures defined in the agency regulations, are found to have misrepresented their circumstances when applying for energy assistance are subject to prosecution and/or recoupments of benefits provided, and are ineligible to receive services during the remainder of the current program year. In addition, said households are prohibited from participation for a period of two program years subsequent to the year in which the misrepresentation occurred. Persons who divert benefits to ineligible households are subject to the same penalties, following proper due process as defined in agency regulations.

Vendors or home energy suppliers suspected of fraud, misrepresentation, or a violation of any aspect of the Vendor Participation Document may be suspended from participation in the CEAP while legal proceedings are pending. Vendors or home energy providers convicted of fraud will be suspended from participation in the CEAP for a period of five years following the year in which the offense occurred or was identified.

The Department maintains a Fraud Hotline (1-800-842-2155) for individuals and vendors to report cases of suspected program abuse. Additionally, the Department has a webpage that details information about efforts to identify and eliminate fraud. Please access [www.ct.gov/dss](http://www.ct.gov/dss) and select the "Report Fraud Abuse" icon under the "Program and Services" section. Suspected abuse of CEAP services can also be reported by completing a complaint form found on the webpage.

Finally, the CAAs refer applications to DSS' Office of Community Services when there is a questionable discrepancy or suspected misrepresentation by an applicant.

## **VIII. BASIC BENEFIT LEVELS**

Basic Benefit awards are determined based on income, household size and vulnerability. Vulnerable households and households with the lowest incomes receive the highest awards.

Note: Boarders are not eligible to receive Basic Benefits.

The chart below details the Basic Benefit awards:

BASIC BENEFITS

Level	Poverty Guidelines	Vulnerable Households	Non-Vulnerable Households
1	Up to 100% of FPG	\$1015	\$940
2	101% FPG – 125% FPG	\$835	\$765
3	126% FPG – 150% FPG	\$710	\$635
4	151% FPG – 200% FPG	\$590	\$520
5	201% FPG – 60% SMI	\$475	\$410

If the final funding level released for FFY 2022 is greater or less than the estimated funding level used to develop this Plan, DSS may adjust the Basic Benefits and/or income eligibility criteria to reflect the difference.

**IX. RENTAL ASSISTANCE BENEFIT LEVELS**

Rental Assistance Benefits are available to those households who do not make direct-to-vendor payments for their primary source of heat and have annual gross incomes up to 60 percent of state median income.

Note: Boarders are not eligible to receive Rental Assistance Benefits.

Households that are determined eligible for Rental Assistance Benefits will receive a direct cash benefit to defray heating costs.

The chart below details the Rental Assistance Benefit awards:

Rental Assistance Benefit

Level	Poverty Guidelines	Amount
1	Up to 100% of FPG	\$475
2	101% FPG – 125% FPG	\$405
3	126% FPG – 150% FPG	\$340
4	151% FPG – 200% FPG	\$280
5	201% FPG – 60% SMI	\$225

Rental assistance households must present verifiable documentation of current rent.

Households that receive Rental Assistance Benefits and move to a location where they become responsible for their primary heat may receive Basic Benefits up to the maximum available to a household at the appropriate benefit level, less any Rental Assistance Benefits already received.

For example, a household that has received \$475 in rental assistance benefits and subsequently moves to a non-rental assistance situation, and is determined to be vulnerable, could be eligible for a \$1015 Basic Benefit, less the rental benefit assistance received. That household would now be eligible to receive up to \$540 of Basic Benefits toward their primary source of heat. Crisis Assistance and Safety Net Assistance benefits may also be available if the new primary source of heat is a deliverable fuel and the household meets the criteria for those benefits.

Conversely, if a household moves from a location where they are responsible for payment of their primary source of heat, to a dwelling unit where they are not required to make direct-to-vendor payments for their primary source of heat, they may receive the difference between what they have received in Basic Benefits and what they would be eligible to receive under the Rental Assistance Benefits matrix.

For example, a household with direct-to-vendor obligations (ex. – oil heated) that has had a \$100 oil delivery and thus expended \$100 of its \$1015 Basic Benefit, and who subsequently moves to a dwelling unit where they are eligible for Rental Assistance Benefits, would be able to receive the \$475 Rental Assistance Benefit, less the expended amount of the Basic Benefit. That household would now be eligible to receive up to \$375 in Rental Assistance Benefits. When the household becomes eligible for the Rental Assistance Benefit, they are no longer eligible for a Basic Benefit. Such households must document the change in circumstances, including verification of rent, but do not need to have their income redetermined.

No more than one Rental Assistance Benefit will be issued per dwelling unit. If the final funding level released for FFY 22 is greater or less than the estimated funding level used to develop this Plan, DSS may adjust the Rental Assistance Benefits.

#### **X. LIHEAP SNAP BENEFITS**

Supplemental Nutrition Assistance Program (SNAP) recipient households that do not make direct-to-vendor payments for their primary source of heat, have a shelter and/or utility obligation are eligible to receive LIHEAP benefits. These households receive the lowest LIHEAP payment because they have the lowest energy burden.

Eligible SNAP households shall receive a direct cash benefit in the amount of \$40.00. This benefit will be issued by the Department to all eligible SNAP households. Receipt of a LIHEAP SNAP Benefit qualifies the household to have their SNAP benefits recalculated using the maximum Heating/Cooling Standard Utility Allowance (SUA). Just as in prior years, using the SUA in the SNAP benefit calculation simplifies administrative processes and frequently results in increased SNAP benefits for the household.

#### **XI. CRISIS ASSISTANCE**

The State will implement a Crisis Assistance Benefit to address the heating needs of deliverable fuel heated households that have exhausted their Basic Benefits and are still at imminent risk of losing heat. Eligible deliverable fuel heated households that are unable to secure primary heat and are eligible for energy assistance under Level 1 through Level 4 will be eligible to receive a Crisis Assistance benefit of \$1,010. Eligible deliverable fuel heated households that are unable to secure primary heat, and eligible for energy assistance under Level 5 will be eligible to receive a Crisis Assistance benefit of \$500.

A redetermination of income eligibility is not required to receive Crisis Assistance. A household qualifying for a Crisis Assistance Benefit under these circumstances will receive an authorization for a fuel delivery within forty-eight (48) hours.

#### **XII. SAFETY NET ASSISTANCE**

##### **A. Deliverable Fuel Heated Households**

Subject to the availability of funds, Safety Net Assistance benefits will be available to eligible deliverable fuel heated households that qualify for a Level 1 through Level 5 Vulnerable or Non-Vulnerable Basic Benefit, have exhausted their Basic and Crisis Assistance benefits, and are in a life-threatening situation. The Safety Net Assistance benefit will be \$700 for households Level 1 through Level 5.

Eligible non-vulnerable households Level 1 through Level 4 may receive up to three Safety Net Assistance benefits during the program year, and eligible vulnerable households may receive up to four Safety Net Assistance benefits during the program year. Households that qualify for a Level 5 Benefit are eligible to receive three Safety Net Assistance benefits for both vulnerable and non-households.

**B. Utility Heated Households**

Pursuant to section 16-262c of the Connecticut General Statutes, CEAP utility heated households are protected from winter disconnection and are therefore not eligible to receive the needs-based Crisis Assistance benefits or Safety Net Assistance benefits. If a utility heated household's service has been disconnected, or disconnection is being threatened, the CAA will work directly with the utility vendor to reinstate the service or to prevent the disconnection.

The CAA's shall assist those utility heated households facing service arrearages with enrollment in the Matching Payment Program (MPP). Pursuant to section 16-262c, the MPP enables CEAP eligible households to maximize their energy benefits, reduce and/or eliminate their service arrearages and empower households to gain greater control of their energy costs. Under the MPP, CEAP eligible households enter into payment arrangements with their utility vendor.

For all customer payments made by the payment deadline, the utility vendor will provide a dollar-for-dollar match of both the total customer payments and the CEAP benefit. The resulting match is applied to the customer's arrearage, down to a \$0 balance. Please note, only publicly regulated utilities are mandated to participate in the MPP. If a regular non MPP payment leaves a credit balance it shall remain on the account.

The CAA's may also assist utility heated households who are unable to meet their utility payment arrangement in negotiating a reduced payment arrangement with their utility vendor utilizing the "below budget" worksheet process.

**XIII. PROGRAM DATES**

For FFY 2022, program dates are as follows:

November 1, 2021	First day for fuel deliveries that can be paid by the program.
May 2, 2022	Deadline for fuel authorizations or deliveries.
May 31, 2022	The last day that a household can apply to establish its eligibility for benefits.
June 15, 2022	Last day to submit deliverable fuel bills.

**XIV. CONSERVATION SERVICES**

In addition to receiving energy assistance benefits, eligible households may also qualify for the following conservation services:

**A. Weatherization**

Any household whose annual gross income is at or below 60 percent of the state median income guidelines is income eligible for the U.S. Department of Energy's Weatherization Assistance Program administered by the State of Connecticut Department of Energy and Environmental Protection (DEEP). The application for CEAP services is also utilized to determine the household's income eligibility for the weatherization program administered through DEEP. Weatherization services are provided through contracted entities with DEEP, on a first come, first serve basis, based on

availability of funds. Prioritization for weatherization services may be further prioritized for Vulnerable Households and households who are approved for Safety Net Assistance Benefits.

For FFY 2022, this Plan includes the transfer of \$1,000,000 in LIHEAP funds by DSS to DEEP for the purpose of addressing health and safety barriers in the homes of CEAP eligible households in order to unlock access to weatherization services that can improve the energy efficiency of the home and reduce future energy bills. Funding will include \$1,000,000 for program services and \$100,000 for associated administrative costs. DEEP shall primarily use these funds to address health and safety measures necessary to provide weatherization services. DEEP, may, however use these funds for other purposes that comply with the U.S. DOE and LIHEAP Weatherization requirements. DSS will retain oversight responsibilities for this funding.

**B. Clean, Tune and Test**

Upon request, funds will be provided to eligible deliverable fuel households to cover the cost of a clean, tune and test of their household's deliverable fuel heating system. Renters must receive written permission from their landlord in order to receive this benefit. Costs for the clean, tune and test will be covered with funds set aside for the heating system repair or replacement component.

**C. Heating System Repair or Replacement**

The Department will provide \$2 million in LIHEAP funds for the repair or replacement of heating systems, tanks and water heaters for single family, owner-occupied/life-tenant occupied dwellings that are determined to be unsafe, inoperable, and aged/inefficient with obsolete parts. Vendors performing the repair or replacement work will be selected competitively. These funds are available for households eligible for CEAP at Level 1 – 5 and may be prioritized for Vulnerable Households. CAAs will not issue an authorization for a fuel delivery in cases where heating systems, including leaking fuel tanks, have been "red tagged" by a vendor certified to evaluate heating systems. The provision of these services is based on the availability of funds.

**D. Cooling Assistance Program**

A Cooling Assistance Program will be established that will provide cooling assistance and cooling units to vulnerable households. Eligible program participants for cooling units will be required to provide documentation, including individuals with a documented medical condition that is exacerbated by extreme heat. DSS will set aside \$3 million dollars for the purpose of providing cooling units and installations for 3,000 households, with the assurance the dwelling can handle the unit. If eligible, the cost cannot go above \$1,000 including installation and fees.

**E. Performance Measures**

As required by the U.S. Department of Health and Human Services (HHS), the Department will collect energy consumption information from vendors for households eligible for CEAP benefits. This data will be used to compute the Energy Burden of Households receiving assistance. This information will allow the state to better focus future energy benefits on to those households with the highest energy burdens.

**XV. ADDITIONAL BENEFITS/SERVICES**

This allocation plan has been prepared based on the assumption that the total funding available for the FFY 2022 LIHEAP program will be \$135 million. At the time of the preparation of this plan, funding levels for FFY 2022 have not yet been released and may be less than or exceed assumed levels.

If the state receives funding at a level less than that specified in the Plan, benefit payment levels and/or income eligibility criteria may be adjusted. The Department will determine priorities for applying any reductions accordingly and will take into consideration recommendations from the Low-Income Energy Assistance Board.

Should block grant funds received exceed the amount required to meet the benefit levels specified in this Plan, the additional funds may be utilized to provide some or all of the following: additional Crisis Assistance and/or Safety Net Assistance benefits to eligible households, an additional benefit on behalf of utility and/or deliverable fuel heated households, an increase to Basic Benefits, an increase to Rental Assistance Benefits, an increase to LIHEAP SNAP Benefits, an extension of the deliverable fuel authorization period, an extension of the program intake period, additional funding for heating system replacements to address unsafe/inoperable units, funding for weatherization services for health and safety and other weatherization measures, cooling assistance to eligible households, and/or heating assistance to state-funded homeless shelters.

Should contingency funds be released and designated to be used for cooling measures, funds will be used in accordance with guidance provided by HHS.

In accordance with the recommendations of the Low-Income Energy Assistance Board and the demonstrated need for expanded operational flexibility observed during the COVID-19 pandemic, DSS will explore means by which to offer an online application process for energy assistance. DSS will explore options for integrating application collection and eligibility determinations within new or existing system functionality for health and human services programs, including but not limited to the “MyCT” initiative.

As described above, DSS will provide cooling units to vulnerable households. Eligible participants will be required to provide documentation of a medical condition that is exacerbated by extreme heat.

In accordance with section 4-28b of the Connecticut General Statutes, after recommended allocations have been approved or modified, any proposed transfer to or from any specific allocation of a sum or sums of over fifty thousand dollars or ten per cent of any such specific allocation, whichever is less, shall be submitted by the Governor to the speaker and the president pro tempore and approved, modified or rejected by the committees. Notification of all transfers made shall be sent to the joint standing committee of the General Assembly having cognizance of matters relating to appropriations and the budgets of state agencies and to the committee or committees of cognizance, through the Office of Fiscal Analysis.

## **XVI. PAYMENTS**

In order for deliverable fuel heated households to receive CEAP benefits, bills for deliverable fuel must be presented to the CAA and must be in the name of a household member who is of majority status or an emancipated minor. For households that heat with propane, kerosene, wood, or coal, payments will be based upon the cost of the delivery as stated on a valid bill. For households that heat with oil, payments will be made in accordance with the Fixed Margin Pricing Program. Payments will only be processed for deliveries made on or after November 1, 2021. Payments will be issued regardless of any customer payments made against the bill. Unless otherwise specified in the Plan, all payments will be made to the deliverable fuel vendor.

Pursuant to Connecticut General Statutes Section 16a-41a (F), CAAs are required to pay oil vendors that participate in CEAP no later than thirty (30) business days after the CAA’s receipt of an authorized fuel slip or invoice for payment from the vendor. In support of that statute, the Department has established and implemented protocols to ensure that vendors are paid by the CAA’s in accordance with the statute.

In order for a utility heated household to receive a Basic Benefit, the utility account must be in the name of a household member who is of majority status, or an emancipated minor. Verification of the utility account number must be provided. Only residential accounts are eligible for payment. Basic Benefit payments will be credited to the household's utility account regardless of other payments made to the utility account. Basic Benefits are for utility costs incurred from November 1, 2021 – May 31, 2022. Should the Basic Benefit exceed the charges for the utility service incurred during this period, the utility company shall refund the difference directly to DSS by September 30, 2022. If a household moves and cannot be located, and a credit balance resulting from a CEAP payment(s) exists in their utility account, the balance is to be returned directly to DSS within sixty (60) days of the close of the utility account.

Basic Benefit payments to electric distribution companies will be credited in accordance with DEEP regulations adopted pursuant to section 16-245d of the Connecticut General Statutes.

No payments will be issued on behalf of, nor services authorized to, unoccupied dwelling units.

If a household moves and their heating source and/or utility company changes, they may re-designate any unobligated portion of their Basic Benefit. Crisis Assistance benefits and/or Safety Net Assistance benefits may be provided to eligible households if the new primary source of heat is a deliverable fuel and the household meets the eligibility requirements as detailed in sections XI and XII.

If a household's heating system becomes inoperable, the household has the option of utilizing a secondary heating source during the period of inoperability. The household may choose to go back to the original primary source of heat once the heating system has been repaired or replaced.

Basic Benefits may pay for the cost of a start-up of a household's natural gas heating system (not including reconnection fees) if the household makes direct-to-vendor payments and natural gas is the household's primary heating source. CEAP Benefits may pay for the cost of a start-up of a household's deliverable fuel heating system, provided the charge is the same that the vendor charges to all similarly situated customers who are not receiving CEAP assistance.

Each site making authorizations or payments will be responsible for keeping an up-to-date control card or computer record for each eligible household. This control file will detail the benefits awarded to the household, and will include the heating source, deliveries/services authorized, and payments issued on behalf of the household.

Payments made directly to, or on behalf of CEAP households shall not be considered income or resources for any purpose under any federal or state law in accordance with section 2605(f)(1) of the LIHEAP statute (42 U.S.C. §8621-8630).

## **XVII. VENDORS**

All energy vendors wishing to participate in the CEAP must sign a "Vendor Participation Document" that details the conditions under which payments will be made to each type of vendor. The only exceptions will be vendors of wood and coal, whose practices as energy suppliers to CEAP clients will be governed by existing state statutes. In accordance with requirements from the United States Department of Health and Human Services, vendors with large customer bases will be required to provide annual fuel consumption data for their customers that receive CEAP benefits. The collection of this data will allow for the determination of a household's energy burden. With this information, the highest levels of CEAP benefits will be better targeted to those households with the highest energy burdens in future program years.

The purpose of the "Vendor Participation Document" is to ensure program standardization, fair treatment of CEAP customers by vendors, and to establish the conditions for payment on behalf of customers receiving

assistance through the CEAP, including a requirement that vendors provide the same price discounts (including early payment discounts) to customers receiving CEAP assistance as the vendors provide to similarly situated customers.

The “Vendor Participation Document” also establishes the pricing/reimbursement mechanism that the state will utilize on behalf of oil heated households.

Vendors who sign the “Vendor Participation Document” and verify their registration with the Department of Consumer Protection will be placed on a list of “approved vendors” which will be supplied to the participating CAAs by DSS. Such documents do not guarantee vendors the right to participate in the CEAP should the state establish, in accordance with the provisions of section 4-28b of the Connecticut General Statutes, further criteria for participation in the CEAP, or in cases where the vendor is suspected of fraud, misrepresentation or a violation of the “Vendor Participation Document.”

The state reserves the right to inspect/audit the records of any deliverable fuel vendor presenting a bill for payment by the CEAP, in order to both verify the bill before or after payment is made and that the proper customer accounts are being credited.

#### **XVIII. FIXED MARGIN PRICING PROGRAM**

Information from the Oil Price Information Service (OPIS) will be used to determine the daily Fixed Margin Price, which will be used to pay oil vendors making deliveries to CEAP households. The Fixed Margin Price will be based on the daily New Haven Rack Average OPIS price for ultra-low sulfur red dye distillate heating oil, plus a fixed margin of 35 cents per gallon.

The Fixed Margin Pricing Program also includes county differentials in the pricing mechanism to reflect transportation, delivery costs and operation costs. The differentials are based on a county-by-county comparison of retail prices.

The county differentials are as follows, and include the 35 cents fixed margin:

Fairfield County	\$0.465
Hartford County	\$0.389
Litchfield County	\$0.417
Middlesex County	\$0.383
New Haven County	\$0.395
New London	\$0.392
Windham County	\$0.450
Tolland County	\$0.449

Under the Fixed Margin Pricing Program pricing mechanism in place last year, oil deliveries made on Wednesday, December 2, 2020 were paid based on the previous day’s New Haven Rack Average OPIS Price, as provided in this example by OPIS. The price for oil deliveries in Fairfield County on Wednesday, December 2, 2020 was determined as follows:

\$1.448	New Haven Rack Average OPIS Price, Tuesday, 12/1/20
\$0.350	Fixed Margin in FFY 2021
<u>\$0.115</u>	County Differential – Fairfield County
\$1.913	Total Fixed Margin Price for Wednesday, 12/2/20 (Fairfield County)

Please note, since each county has a different county differential, the Total Fixed Margin Price on any given day will vary from county to county.

Vendors who deliver in multiple counties will be paid in accordance with the county differential in which the delivery is made. DSS will determine all fixed margin prices.

The pricing mechanism may be adjusted by DSS to respond to unanticipated changes in the heating oil market.

Vendors must note their retail price on all delivery tickets, bills or statements. If the vendor's posted retail price is lower than the Fixed Margin Price, the vendor will be paid in accordance with the retail price.

For those deliveries of home heating oil paid by the program, vendors shall not charge CEAP customers the difference between their retail price and the CEAP payment.

In the event of the shutdown of state offices due to an emergency, e.g., hazardous weather, the last posted fixed margin price shall remain in effect until the state offices reopen.

DSS staff may monitor and verify the accuracy of the retail prices reported by vendors.

#### **XIX. INFORMATION AND REFERRAL**

The State of Connecticut will continue to work with local governments and other human services providers to implement localized information and referral systems that will address the needs of CEAP eligible households who have exhausted all of their benefits. 211 will continue to serve as the referral network system and will work to identify services for CEAP households that will help to alleviate crises following exhaustion of benefits.

DSS will provide energy assistance notifications to all of its recipient households, informing them of the availability of benefits. In addition, referral flyers describing fuel assistance programs, weatherization services, energy conservation loans and private fuel bank assistance are made available at DSS, DMV and CAA offices. DSS will also assist the utility companies regarding information that is included in the utility bill inserts. DSS is also proposing to allocate funds to assist in this process. CAAs will continue to operate and maintain a network of approximately 180 intake sites throughout the state (e.g., senior citizen centers, municipal social services offices). In addition, CAAs will assist homebound households in applying for CEAP benefits. This may involve the utilization of telephone and mail-in applications or outreach visits to households with homebound members.

CAAs utilize a single application to determine eligibility for the CEAP and income eligibility for the USDOE Weatherization Assistance Program. As noted in Section XV above, DSS will explore options for establishing an online application and eligibility determination process. In addition to the U.S. Department of Energy's weatherization program, additional services under the Home Energy Solutions-Income Eligible (HES-IE) program are also supported by the [Connecticut Energy Efficiency Fund](#), which provides weatherization measures to help income eligible residents reduce their energy bills by making their homes more energy efficient.

Efforts will be made to identify other energy resources, municipal, charitable, or private (such as Operation Fuel, the Soldiers, Sailors, and Marines Fund, UniteCT, and the Connecticut Housing Finance Authority), which may be available to low-income households. The Department will work with these providers, other state agencies, and municipalities to establish a coordinated response to alleviate potential crises due to a low-income household's inability to pay for heat. This response may include such actions as providing

alternative housing arrangements (e.g., referral to shelters), as well as direct service intervention, when appropriate, by protective services agencies.

Operation Fuel is a private, non-profit organization that distributes privately raised funds through a network of fuel banks that accept and approve applications from households in need of emergency fuel deliveries or protection against utility shutoffs. Those households that meet the Operation Fuel guidelines are issued referrals by the CAA for these benefits. In addition, if funding permits, Operation Fuel can provide limited assistance to CEAP eligible households who are facing a crisis because they have exhausted all available CEAP benefits, or because they did not apply for CEAP benefits by the required deadlines.

## **XX. ASSURANCE 16 ACTIVITIES**

In accordance with LIHEAP regulations, and contingent upon the availability of funds, CAAs will provide enhanced case management in an effort to assist low-income households in reducing their overall energy needs/burden. Such services shall include, but are not limited to, vendor mediation, budget counseling, interfacing with other non-profit fuel assistance programs, and energy conservation services. These services are aimed at enabling households to achieve a greater degree of self-sufficiency so as to reduce or eliminate their need for energy assistance services.

## **XXI. BUDGET**

A. The estimated LIHEAP budget for FFY 2022 is delivered as follows:

\$ 73,032,152	2022 LIHEAP Block Grant (estimated)
\$ 3,500,000	2021 LIHEAP Carryforward Funds (estimated)
\$ 58,000,000	2021 American Rescue Plan Act
\$ 400,000	2021 Vendor Refunds (estimated)
\$ 134,932,152	Total 2022 (estimated)

B. LIHEAP benefit payment/administration breakdown<sup>1</sup>:

\$ 93,504,347	LIHEAP Benefit Payments
\$ 7,303,215	LIHEAP Administration <sup>2,3</sup>
\$ 9,400,000	American Rescue Plan Act Admin <sup>2,3</sup>
\$ 2,000,000	Assurance 16
\$ 12,500,000	Cooling Assistance Payments
\$ 2,000,000	Furnace Repair & Replacement
\$ 3,000,000	Cooling Assistance Units
\$ 1,000,000	Weatherization (DEEP)
\$ 200,000	Outreach Activities
\$ 4,000,000	LIHEAP SNAP
\$ 134,907,562	Total

C. Estimates of the FFY 2022 LIHEAP caseload:

Total eligible households	105,728
Total eligible elderly	42,820
Total eligible with disabled	36,793
Total eligible with young children	17,762

Of the total estimated FFY 2022 LIHEAP eligible caseload, it is anticipated that 40.5% will have elderly members, 34.8% will have disabled members and 16.8% will have a young child or children.

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<sup>1</sup> To the extent that a reduction in funds available under LIHEAP requires modification of the administrative and/or Assurance 16 budgets, DSS shall make such reallocation as is necessary.

<sup>2</sup> Includes funds for program audits. DSS may require changes in CEAP management and staffing at a CAA as a condition of awarding administrative funds. Such changes may be deemed necessary by DSS to ensure that the funds awarded will have a significant positive impact on program performance.

<sup>3</sup>Includes administrative funds for DEEP.